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IN THE SUPREME COURT OF THE STATE OF NEVADA

WILLIAM BAUER and AMY BAUER

VS.

THE SECOND JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA IN AND FOR THE COUNTY OF WASHOE AND THE HONORABLE EGAN WALKER, DISTRICT JUDGE, RESPONDENTS

and

In the Matter of Guardianship ELIZABETH ELAINE BAUER, Adult Ward

Real Party in Interest

Supreme Court No. _

District Ct. Case No. PRCV98-03405

EMERGENCY MOTION FOR STAY PENDING APPEAL FILED UNDER NRAP 27(e)

ACTION NECESSARY ON OR BEFORE THURSDAY, NOVEMBER 6, 2012

Pursuant to NRAP 8 and NRAP 27(e), Petitioners hereby move this Honorable Court for an emergency stay of the unlawful and extraordinary proceedings being conducted by District Court Judge Egan Walker to determine whether the Court will compel a mentally retarded Ward of the State of Nevada, Elizabeth Elaine Bauer ("Elisa"), to have an abortion against her

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will and against the will of her Guardians and Parents, William and Amy Bauer ("the Bauers").

I.

NRAP 27(e) CERTIFICATE

Petitioners respectfully certify that their motion for a stay pending Writ of Mandamus/Prohibition is an emergency motion requiring "relief ... in less than 14 days" to "avoid irreparable harm." Indeed, immediate relief is needed to prevent District Court Judge Egan Walker from continuing to deprive Elisa and her parent/guardians of the due process protections of NRS 159.185 et seq., and NRS 159.1905, et. seq., while forcing Elisa to remain in the facility which permitted her to become pregnant, in order to determine if and when he will compel Elisa to undergo a abortion against her will and the will of her Guardians and Parents, the Bauers.

A. NRAP 27(e)(3)(A) Telephone Numbers And Office Addresses Of The Attorneys For The Parties.

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B. Facts Showing The Existence And Nature Of The Claimed Emergency.

The following facts show that, unless emergency relief is granted on or before the conclusion of several scheduled "evidentiary" hearings, starting on Thursday, November 1, 2012, with an additional hearing scheduled for November 6, 2012, Petitioners will be irreparably harmed:

1. Background Leading Up To Elisa's Pregnancy.

Twenty years ago, William and Amy Bauer of Fernley, Nevada, adopted six children from Costa Rica, all siblings, suffering from fetal alcohol syndrome. **Exhibit A, pg. 3, and Exhibit E, pg. 1**. Elizabeth Elaine Bauer ("Elisa"), the second oldest child, suffered the most severe physical and mental defects. **Exhibit A, pg. 3**. In this regard, Elisa has a diminished mental capacity and she has epilepsy. **Exhibit E, pg. 2**. Elisa is said to have a 42 IQ and the mental and social capacity of a six-year old child. Elisa is currently 32-years old. **Exhibit E, pg. 1**.

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When Elisa turned 18 years old, the Court named Mr. and Mrs. Bauer her Guardians because Elisa did not have the capacity to care for herself or make critical decisions about her health and well-being. **Exhibit B, pg. 1**. Elisa lived with Mr. and Mrs. Bauer for a significant period of time and then she moved to a group home called "Chrysalis" in Reno, Nevada. **Exhibit D, pg. 1**.

Elisa frequently "eloped" from Chrysalis. **Exhibit E, pg. 4**. Sometimes she eloped for a few hours; other times she eloped overnight and did not return for a few days. <u>Id.</u> During her elopements, Elisa would have sexual encounters with men at a nearby truck stop. **Exhibit D, pg. 3**. Whether these encounters were consensual or not is unknown. **Exhibit E, pg. 5**. There has been some speculation that Elisa received money in return for sex. **Exhibit D, pg. 3**. However, this has been mere speculation without any support.

To put an end to the elopements, the Bauers and Chrysalis have attempted every method of preventing Elisa from running away short of physical restraint or institutionalization. Exhibit P, Affidavit of William Bauer. In this regard, there were deterrents and safeguards implemented to protect Elisa. Exhibit P, Affidavit of William Bauer. For example, Mr. and Mrs. Bauer and Chrysalis agreed to purchase a cell phone with GPS for Elisa to be able to locate her during elopements. Exhibit P, Affidavit of William Bauer. Once she was located, Chrysalis' staff would then contact Elisa and

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urge her to come home and they would offer Elisa transportation. Exhibit P, Affidavit of William Bauer. Additionally, Chrysalis developed a procedure to contact the police when Elisa had missed her medications due to elopement. Exhibit P, Affidavit of William Bauer. The house manager and on-site staff were trained to redirect elopement behavior. Exhibit P, Affidavit of William Bauer. A behavioral plan was made that stressed positive reinforcements for non-elopement. Exhibit P, Affidavit of William Bauer.

Moreover, to address the risk of pregnancy resulting from an elopement, the house manager, in conjunction with Bauers tracked Elisa's menstrual cycle, noting days of fertility and attempted to redirect elopement behavior with home Exhibit P, Affidavit of visits and other activities during those periods. William Bauer. Notably, the Bauers had put an end to Elisa contracepting with depo provera two years ago because of the adverse health risks that this drug presented. Exhibit P, Affidavit of William Bauer; see Exhibit O; see also Exhibit E, pg. 5. Mr. and Mrs. Bauer used the natural family planning method to address Elisa's promiscuous behavior and to prevent pregnancy. Exhibit P, Affidavit of William Bauer. In this regard, the Bauers observed and timed Elisa's menstrual period and noted the period of her fertility each month. Exhibit P, Affidavit of William Bauer. Chrysalis and the Bauers worked together to direct Elisa toward activities that she enjoyed during her fertile times each month. Exhibit P, Affidavit of William Bauer.

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collective efforts of Chrysalis and the Guardians were successful for nearly two years. Exhibit P, Affidavit of William Bauer.

Due to growing concerns about Elisa's safety over the last year, the Bauers spoke with Chrysalis about finding a placement inaccessible to downtown Reno and Sparks and away from truck stops, fewer casinos, and Stead was discussed, but rejected as a opportunities for elopements. possibility. Exhibit P, Affidavit of William Bauer. Six (6) months ago, the Bauers and Chrysalis requested of SRC (Sierra Regional Center) and Rural Regional Center a housing transfer for Elisa to a smaller city that contained no truck stops (Carson City). Exhibit P, Affidavit of William Bauer. roommate was found and plans were made to process the move in mid-summer 2012; however, Rural Regional Center abruptly pulled the vacancy for Chrysalis in August 2012. Exhibit P, Affidavit of William Bauer. The Bauers had repeatedly questioned SRC about the delay since early summer, but no cogent answers were forthcoming. Exhibit P, Affidavit of William Bauer.

In all events, the Bauers have been and are vigorously committed to keeping Elisa safe. Exhibit P, Affidavit of William Bauer. Keeping Elisa safe, in the Bauers' view, is more than merely preventing her from becoming pregnant, but working to change her behavior so that she is not exposed to abuse from males, STD's, and other risks associated with her random elopements. Exhibit P, Affidavit of William Bauer.

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2. Elisa's Pregnancy.

About twelve weeks ago, Elisa became pregnant. Exhibit E, pg. 4 and Exhibit D, pg. 2. Presently, the facts are not clear on how she became pregnant. Exhibit E, pg. 4. The father of the child has not been identified. Id. Those close to Elisa suspect she may have been raped, but there is also a possibility that the sexual activity that led to her pregnancy was consensual. Exhibit E, pg. 4-5. Presently, know one knows, but the matter is being investigated by Washoe County. Exhibit E, pg. 5.

Elisa has stated several times to Mrs. Bauer that she wants to carry the pregnancy to term, but she understands that she will not be able to keep the baby. Exhibit P, Affidavit of William Bauer. In this regard, her expressed desire, according to Mrs. Bauer, is to be able to see the child from time to time. Exhibit P, Affidavit of William Bauer. Recently, this expressed desire has been confused and dismissed by certain medical professionals and social workers. Exhibit P, Affidavit of William Bauer.

Nevertheless, the District Court declared Elisa a Ward in 1998 and assigned the Bauers as Guardians so that they could make all decisions related to Elisa's health and well-being, including making a decision about pregnancy.

3. Disposition of William And Amy Bauer Regarding Pregnancy.

William and Amy Bauer were appointed Elisa's guardians when she became an adult approximately fourteen years ago. Exhibit B, pg. 1. Elisa's

guardians support Ms. Bauer's desire to have the baby; however, they recognize that Elisa does not have the capacity to care for her baby herself. Exhibit P, Affidavit of William Bauer. Therefore, they have taken steps to find a set of parents willing to adopt Elisa's baby. Id. In this regard, there are at least six qualified couples who have expressed serious interest in adopting Elisa's baby. Exhibit H.

4. Washoe County District Court Intervention.

On September 27, 2012, Washoe County Social Services, Adult Division, provided an *ex parte* "informal" report to the Court advising the Court that Ms. Bauer was approximately 7 weeks pregnant and that her treating physicians had concerns regarding the medications she is taking and the effects they may have on her pregnancy. **Exhibit C, pg. 1.** Apparently, according to a doctor's report, this was precipitated by a discussion that a doctor had with Washoe District Attorney, Cal Dunlap. **Exhibit E, pg. 4.**

Based on the "informal" *ex parte* report, the Court set a "Status Conference" for October 9, 2012. **Exhibit C, pg. 1.** All parties appeared at the Status Conference; however, Elisa and the Bauers were not represented by counsel. At the Status Conference, the Court ordered Washoe County to

¹ There are no transcripts of the proceedings available. The Court does not have a Court Report. Rather, the Court records the hearings onto CD. A party that wants a transcript must order a copy of the CD, which takes 7-10 days to produce and deliver. Thereafter, the requesting party must hire a

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conduct an investigation and produce a report on or before a hearing set for October 16, 2012 at 9:30 a.m.² Exhibit G, pg. 2. Additionally, the Court found that counsel should be appointed for Ms. Bauer and that the Washoe County Public Guardian's Office should conduct an investigation. Exhibit F, pg. 2. Because counsel for Ms. Bauer was not present at the October 16, 2012, hearing, the Court continued the "status hearing" to Thursday, October 25, 2012 at 9:00 a.m.

transcriptionist to create a transcript. Because of this circumstance, undersigned counsel has not been able to review what was said at the October 9, 2012, hearing. What is known is that the Judge asked questions and elicited testimony from unrepresented parties; based on the information he obtained, he ordered an investigation and set another hearing. **Exhibit G, pg. 2**.

On October 9, 2012, the District Court issued an Order directing a "Washoe County Public Guardian and/or her Guardian Case Manager designee to conduct an investigation pursuant to NRS 159.046 into Elizabeth Elaine Bauer's personal circumstances ...". The Bauers objected to this order and submitted to the Court that NRS 159.046 does not apply to the circumstances of this matter. NRS 159.046(1) applies to the proceedings where a "Petition for the Appointment of a Guardian" has been filed and an investigator is needed to (a) locate persons who perform services needed by proposed ward; (b) determine competing interests in the appointment of the guardian; or (c) investigate allegations or claims which affect the ward. The Bauers pointed out that the extraordinary proceedings this Court facilitated on October 9, 2012, do not constitute a "... filing of [a] Petition" and the circumstances that would give this Court authority to enter an order to appoint an investigator are not present in this case. Indeed, this Court did not have the authority to even call a hearing in this matter as was fully argued in their Motion to Dismiss and Vacate filed on October 17, 2012. Therefore, the Bauers objected to the admission of Washoe County Guardian's rogue report and requested that the Court strike it from the record. Exhibit M, pg. 1.

5. Motion to Dismiss and Vacate

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Prior to the October 25, 2012 hearing, the Bauers filed a motion to dismiss and vacate the Hearing. Exhibit J. In their Motion, the Bauers first argued that the "Status Hearing" should be dismissed and vacated because the District Court does not have authority to hear and decide whether Elisa should carry the pregnancy to term. The Bauers pointed out that there are no statutes or cases that allow an "informal" ex parte communication to the Court to serve as a pre-text to compel a "status hearing" to usurp the authority of the Guardians to make health care decisions for the Ward. If Washoe County Social Services had questions about Elisa's health and welfare and the Guardians' decisions related thereto, the Bauers argued that Washoe County Social Services was required to follow the procedures set forth in NRS Chapter Specifically, Washoe County was required to file a "Petition for 159. Termination or Modification of Guardianship." In this regard, the statute sets forth what must be contained in the Petition:

- 1. A ward, the guardian or another person may petition the court for the termination or modification of a guardianship. The petition must state or contain:
- (a) The name and address of the petitioner.
- (b) The relationship of the petitioner to the ward.
- (c) The name, age and address of the ward, if the ward is not the petitioner, or the date of death of the ward if the ward is deceased.
- (d) The name and address of the guardian, if the guardian is not the petitioner.
 - (e) The reason for termination or modification.
 - (f) Whether the termination or modification is sought for a guardianship of the person, of the estate, or of the person and estate.

- (g) A general description and the value of the remaining property of the ward and the proposed disposition of that property.
- 2. Upon the filing of the petition, the court may appoint an attorney to represent the ward if:
- (a) The ward is unable to retain an attorney; and
- (b) The court determines that the appointment is necessary to protect the interests of the ward.
- 3. The petitioner has the burden of proof to show by clear and convincing evidence that the termination or modification of the guardianship of the person, of the estate, or of the person and estate is in the best interests of the ward.
- 4. The court shall issue a citation to the guardian and all interested persons requiring them to appear and show cause why termination or modification of the guardianship should not be granted.
- 5. If the court finds that the petitioner did not file a petition for termination or modification in good faith or in furtherance of the best interests of the ward, the court may:
- (a) Disallow the petitioner from petitioning the court for attorney's fees from the estate of the ward; and
- (b) Impose sanctions on the petitioner in an amount sufficient to reimburse the estate of the ward for all or part of the expenses and for any other pecuniary losses, which are incurred by the estate of the ward and associated with the petition.

Alternatively, if Washoe County Social Services have reasons to believe that Mr. and Mrs. Bauer should be removed as duly appointed Guardians of Elisa, they must submit a "Petition for Removal" that states with particularity the reasons the Guardians should be removed and show cause for removal. NRS 159.1853. Cause for Removal may include one of the following conditions:

- (a) The guardian has become mentally incompetent, unsuitable or otherwise incapable of exercising the authority and performing the duties of a guardian as provided by law;
- (b) The guardian is no longer qualified to act as a guardian pursuant to NRS 159.059;
 - (c) The guardian has filed for bankruptcy within the previous 5 years;

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(d) The guardian of the estate has mismanaged the estate of the ward;

(e) The guardian has negligently failed to perform any duty as provided by law or by any order of the court and:

(1) The negligence resulted in injury to the ward or the estate of the ward; or

(2) There was a substantial likelihood that the negligence would result in injury to the ward or the estate of the ward;

(f) The guardian has intentionally failed to perform any duty as provided by law or by any lawful order of the court, regardless of injury;

(g) The best interests of the ward will be served by the appointment of another person as guardian; or

(h) The guardian is a private professional guardian who is no longer qualified as a private professional guardian pursuant to NRS 159.0595.

NRS 159.185(1). Notably, of the enumerated conditions for removal under the foregoing statute, none of the conditions include a moral disagreement about health care decisions being made by the Guardian.

In this case, the Bauers explained to the District Court that Washoe County Social Services disregarded and completely circumvented the established procedures for challenging the authority and decisions of Bauers regarding Elisa's health and welfare. Therefore, the Bauers asked the District Court to dismiss and vacate the scheduled hearing and that the Court direct Washoe County Social Services to follow the procedures of NRS Chapter 159 if they believe that Ms. Bauer's Guardians are no longer qualified and should be removed and/or Ms. Bauer's Guardians are somehow abusing their authority over Ms. Bauer's health and welfare.

Indeed, absent such a showing, the Bauers submitted to the District Court that Nevada law provides that all decisions regarding Elisa's health and

welfare rest with her Guardians, William and Amy Bauer. The Bauers argued that, neither the Court nor Washoe County have authority to make health care decisions on behalf of Ms. Bauer. After being duly appointed by this Court to be Guardians of Ms. Bauer in 1998, the exclusive authority to make health care decisions for Ms. Bauer rests solely with Ms. Bauer's guardians, Mr. and Mrs. Bauer.

NRS 159.017 defines "Guardian" as:

... any person appointed under this chapter as guardian of the person, of the estate, or of the person and estate for any other person, and includes an organization under NRS 662.245 and joint appointees. The term includes, without limitation, a special guardian or, if the context so requires, a person appointed in another state who serves in the same capacity as a guardian in this State.

Once a guardian is appointed in accordance with the requirements of NRS Chapter 159, the guardian has broad authority and responsibility. In this regard, NRS 159.079, provides for the following general functions and powers of a guardian of a person:

- 1. Except as otherwise ordered by the court, a guardian of the person has the care, custody and control of the person of the ward, and has the authority and, subject to subsection 2, shall perform the duties necessary for the proper care, maintenance, education and support of the ward, including, without limitation, the following:
- (a) Supplying the ward with food, clothing, shelter and all incidental necessaries, including locating an appropriate residence for the ward.
- (b) Authorizing medical, surgical, dental, psychiatric, psychological, hygienic or other remedial care and treatment for the ward.
- (c) Seeing that the ward is properly trained and educated and that the ward has the opportunity to learn a trade, occupation or profession.
- 2. In the performance of the duties enumerated in subsection 1 by a guardian of the person, due regard must be given to the extent of the

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estate of the ward. A guardian of the person is not required to incur expenses on behalf of the ward except to the extent that the estate of the ward is sufficient to reimburse the guardian.

3. A guardian of the person is the ward's personal representative for purposes of the Health Insurance Portability and Accountability Act of 19961, Public Law 104-191, and any applicable regulations. The guardian of the person has authority to obtain information from any government agency, medical provider, business, creditor or third party who may have information pertaining to the ward's health care or health insurance.

(emphasis supplied). Importantly, there is nothing in the statutes that requires a guardian to seek permission from the State, County, or Court to make health care decisions for the Ward, including the very personal health care decision regarding whether to carry a pregnancy to term or not. The only limitations to a Guardian's authority regarding health care decisions are decisions involving "experimental medical, biomedical or behavioral treatment of a ward" or "sterilization of a ward" or "the participation of a ward in any biomedical or behavioral experiment." NRS 159.0805(1). NRS Chapter 159 leaves the decisions regarding health care, including pregnancy, to the guardians.

Moreover, the Bauers reminded the Court that there are no statutes that give the District Court or Washoe County the authority to compel Elisa to have an abortion. Again, such decisions are left to the sound discretion of the duly appointed guardian(s). By comparison, the Bauers further explained to the District Court that, if Mr. and Mrs. Bauer were abortion minded and decided Elisa should have an abortion or if they had decided to allow Elisa to use

concerns about contraception or the efficacy of an abortion, neither Washoe County nor the District Court would have authority to prohibit the Guardians from allowing Elisa from using contraception or undergoing an abortion. Similarly, neither Washoe County nor the Court has the authority to prohibit the Guardians from allowing Elisa to carry her pregnancy to term.

Therefore, for this additional reason, the Bauers submitted that the scheduled status hearings must be dismissed and vacated and that the District Court should direct Washoe County Social Services to follow the procedures of NRS Chapter 159 if they believe that Elisa's Guardians are no longer qualified and should be removed and/or Elisa's Guardians are somehow abusing their authority over Elisa's health and welfare.

Finally, the Bauer's argued that the District Court and Washoe County Social Services had no basis, in law or in fact, to intervene and usurp the authority of Elisa's Guardians to make decisions regarding her health and welfare. To date, Washoe County has utterly failed to provide clear and convincing evidence that Mr. and Mrs. Bauer's decision to support Elisa's efforts to carry her child to term is unlawful or that they are not acting in a manner consistent with the best interests of Elisa's health and welfare. In this regard, the medical opinions relied upon by Washoe County and the Court to

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support the position that "abortion" and "sterilization" do <u>not</u> constitute the appropriate medical standard of care for a woman with epilepsy.

The Bauers then argued that the *ipse dixit* opinions of Dr. Emani, Dr. Torch, and Dr. Slotnick lacked factual foundation and were not supported by any scholarly material. Indeed, the concerns expressed about the risks of Elisa's pregnancy were grossly overstated. Therefore, the Bauer's decision to give those opinions little weight regarding the best course of action to take with Ms. Bauer and her pregnancy are reasonable and justified.

To further underscore the care and attention Mr. and Mrs. Bauer gave to what the best medical course of action is for Elisa, Mr. and Mrs. Bauer submitted an expert opinion from Stacy Mellum, M.D., a board certified, practicing physician in Obstetrics/Gynecology to provide guidance and support to the decisions that they must make regarding Ms. Bauer's health and welfare relative to her pregnancy. Exhibit I. Dr. Mellum's biggest concern is Ms. Exhibit I, pg. 1. In this regard, Dr. Mellum Bauer's seizure disorder. explained that he is concerned about Ms. Bauer complying with her doctor's orders to regularly take her seizure medications during pregnancy. Exhibit I, pg. 3. Dr. Mellum acknowledged that women with seizures have a higher risk of birth defects than the general population. (In a normal population the incidence of birth defects is 2-3%, while the risk of birth defects is about double (6-8%) in women with seizures.) However, the current standard of care

is to use the medication that is most effective in controlling the seizures, not to 3 5

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compel the woman who has seizures to have an abortion. Accordingly, Dr. Mellum opined that, if Ms. Bauer can take her prescribed seizure mediations, then Ms. Bauer's pregnancy can be followed as safely as other patients with seizure disorders.

Additionally, Mr. and Mrs. Bauer submitted another expert opinion from Dr. Michael Czerkes, OB/GYN, St. Mary's Regional Medical Center in Lewiston, Maine. Exhibit L. Dr. Czerkes reviewed all the medical facts and concluded:

. . . monitoring and screening in pregnancy is the recommended course of treatment in pregnancy for a baby who has been exposed to an antiepileptic medication, not abortion. The majority of the time the mother may be kept on the same medication that has been controlling her seizure disorder to remain seizure free. The risk of having a congenital abnormality is increased when taking these medications, however the risk is not great enough to recommend the ending of the pregnancy and the life through abortion. With our excellent technology and ability to determine if a baby has a severe malformation, this should be detected prenatally and then recommended treatment for the baby can be undertaken. In this circumstance, I would not recommend termination of this pregnancy. As you can see from this discussion, treatment of epilepsy in pregnancy is often necessary and the vast majority of the time there is no harmful effects on the fetus, or the mother.

Exhibit L, pg. 2.

Therefore, for this additional reason, the Bauers asked that the District Court to dismiss its "status hearing".

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6. October 25, 2012, Hearing

The Judge took up the Bauers motion at the October 25, 2012, hearing.

In denying the Motion to dismiss, the Judge reasoned from the bench that:

- a) He had "inherent authority" to call the hearing and to consider the decisions being made about Elisa's health care;
- b) Guardian's are "agents" of the Court;
- c) The express provisions of Chapter 159 do not in any way limit a his authority to take action to usurp the authority of the guardians and make health care decisions, if and when necessary.

To support this reasoning, the District Court cited *In re Spangler*, 162 Ohio App.3d 83, 832 N.E.2d 805 (Ohio App. 3 Dist., 2005) and a law review article titled "Is A Guardian The Alter Ego of the Ward" 37 Stetson Law Review 54 (4/7/2008).³

To date, the District Court has not provided a written decision.⁴

After denying the Bauers' motion to dismiss, the Judge explained that he would like to have weekly evidentiary hearings to take evidence and testimony to address to questions:

⁴ Upon request of undersigned counsel, the District Court said it would file a written decision and order right away.

³ This Ohio case and Florida law review article do not support the District Court's conclusions. Moreover, this Ohio case and Florida law review article do not establish the District Court's jurisdiction to conduct the rogue proceedings.

(a) Whether Elisa has the mental capacity to understand the risks of pregnancy and whether she is competent to make a decision about carrying her unborn child to term;

(b) If Elisa had the mental capacity to understand the risks of her pregnancy, would she decide to carry the pregnancy to term or would she elect to have an abortion?

After framing the questions, the Judge ordered a psychological evaluation. Additionally, he set two evidentiary hearings. **Exhibit N**. One for Thursday, November 1, 2012, and the other for Tuesday, November 6, 2012. **Exhibit N**. At the first hearing, the Judge asked to hear from Dr. Torch, Dr. Slotnick, Dr. Mellum and any other doctor who could address the risks of Elisa's pregnancy. At the second hearing, the Judge would like to hear from doctors who will address Elisa's mental capacity. Additional hearings will be scheduled as needed to take evidence and hear argument.

II.

MEMORANDUM OF POINTS AND AUTHORITIES

IN SUPPORT OF PETITIONERS' EMERGENCY MOTION FOR STAY

A. Motion for an Emergency Stay to District Court Impracticable

The Nevada Supreme Court rules generally require a party to seek a stay in the district court before seeking a stay in this court except when the moving party shows that such a step would be impracticable. NRAP 8(a). Here,

because Petitioners need immediate emergency relief from the District Court's decisions and from the unlawful proceedings related thereto, moving first to the District Court is impracticable because it would unduly delay the emergency relief Petitioners seek. Unless Petitioners get immediate relief from the pending hearings, Petitioners will be irreparably harmed.

B. Procedural History

On July 28, 1998, William and Amy Bauer were appointed as guardians of Elizabeth Elaine Bauer (hereinafter "Elisa"). Exhibit B.

On September 27, 2012, Washoe County Social Services, Adult Division, provided an *ex parte* "informal" report to the Court advising the Court that Elisa was approximately 7 weeks pregnant and that her treating physicians had concerns regarding the medications she is taking and the effects they may have on her pregnancy.⁵ Exhibit C.

Based on the "informal" ex parte report, the Court set a "Status Conference" for October 9, 2012. Exhibit C, pg. 1. All parties appeared at the Status Conference; however, Elizabeth, Amy, and William Bauer were not represented by counsel.

In response to the information provided at the Status Conference, the Court set a hearing on October 16, 2012 at 9:30 a.m., to further address the

Apparently, according to Dr. Torch's report, this was precipitated by a discussion that Dr. Torch had with Former District Attorney, Cal Dunlap. Exhibit E, pg. 4.

issues raised in the physicians' reports as well as the issues raised by Elisa's guardians. **Exhibit F, pg. 2**. Additionally, the Court found that counsel should be appointed for Elisa and that the Washoe County Public Guardian's Office should conduct an investigation. **Exhibit F**.

Because counsel for Elisa was not present at the October 16, 2012, hearing, the Court continued the "status hearing" to Thursday, October 25, 2012 at 9:00 a.m. Exhibit K.

On October 17, 2012, counsel for William and Amy Bauer (herein after "Guardians") filed a motion to dismiss stating that the District Court lacked jurisdiction to usurp the judgment of the Guardians without dues process of law, namely without complying with Nevada Revised Statutes Chapter 159 et seq. Exhibit J.

On October 25, 2012, the Judge took up the Bauer's motion at the October 25, 2012, hearing. In denying the motion to dismiss, the Judge reasoned from the bench that:

- a) He had "inherent authority" to call the hearing and to consider the decisions being made about Elisa's health care;
- b) Guardian's are "agents" of the Court;
- c) The express provisions of Chapter 159 do not in any way limit a his authority to take action to usurp the authority of the guardians and make health care decisions, if and when necessary.

To support this reasoning, the District Court cited *In re Spangler*, 162 Ohio App.3d 83, 832 N.E.2d 805 (Ohio App. 3 Dist.,2005) and a law review article titled "Is A Guardian The Alter Ego of the Ward" 37 Stetson Law Review 54 (4/7/2008).⁶

To date, the District Court has not provided a written decision.⁷

After denying the Bauers' motion to dismiss, the Judge explained that he would like to have weekly evidentiary hearings to take evidence and testimony to address to questions:

- (a) Whether Elisa has the mental capacity to understand the risks of pregnancy and whether she is competent to make a decision about carrying her unborn child to term;
- (b) If Elisa had the mental capacity to understand the risks of her pregnancy, would she decide to carry the pregnancy to term or would she elect to have an abortion?

After framing the questions, the Judge ordered a psychological evaluation. Additionally, he set two evidentiary hearings. **Exhibit N**. One for Thursday, November 1, 2012, and the other for Tuesday, November 6, 2012. **Exhibit N**.

⁷ Upon request of undersigned counsel, the District Court said it would file a written decision and order right away.

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⁶ This Ohio case and Florida law review article do not support the District Court's conclusions. Moreover, this Ohio case and Florida law review article do not establish the District Court's jurisdiction to conduct the rogue proceedings.

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At the first hearing, the Judge asked to hear from Dr. Torch, Dr. Slotnick, Dr. Mellum and any other doctor who could address the risks of Elisa's pregnancy. At the second hearing, the Judge would like to hear from doctors who will address Elisa's mental capacity. Additional hearings will be scheduled as needed to take evidence and hear argument.

Issues Presented By Writ Of Mandamus/Prohibition C.

- 1. Did the Honorable Egan Walker, District Court Judge, act in an arbitrary and/or capricious manner when he set the underlying action for a "status" hearing based upon an "informal" ex parte communication with state agents?
- 2. Did the Honorable Egan Walker, District Court Judge, act in an arbitrary and/or capricious manner when he refused to dismiss the "status" hearing in the underlying action because he did not have jurisdiction to initiate such a proceeding when no one had petitioned the court for relief pursuant to NRS 159.046?
- 3. Did the Honorable Egan Walker, District Court Judge, act in an arbitrary and/or capricious manner when he set the underlying action for a series of evidentiary hearings to determine if the Ward, Elizabeth Elaine Bauer, should undergo a forced abortion procedure?

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D. SUMMARY OF ARGUMENT PRESENTED BY WRIT

A Writ of Mandamus is available "to compel the performance of an act that the law requires as a duty resulting from an 'office, trust or station' or to control an arbitrary or capricious exercise of discretion.⁸" Writs of Prohibition are "the counterpart of the Writ of Mandamus." It arrests the proceeding of any tribunal, corporation, board or person exercising judicial functions, when such proceedings are without or in excess of the jurisdiction of such tribunal, corporation, board or person.⁹" Such writs may be issued when no plain, speedy and adequate remedy exists in the ordinary course of law.¹⁰

The Nevada Supreme Court has held:

As a writ protection seeks an extraordinary remedy, we will exercise our discretion to consider such a petition only when there is no "plain, speedy and adequate remedy in the ordinary course of law" or there are either urgent circumstances or important legal issues that need clarification in order to promote judicial economy and administration.¹¹

In the case at bar, there is a lack of remedy at law. The District Court has issued a *sua sponte* order, which is not appealable, for a "status conference" and now for a series of proceedings to hear evidence to determine if the Elisa should be forced to have an abortion procedure to terminate her

⁸ See Cheung v. Dist Ct., 121 Nev. 867, 868-69, 124 P. 3d 550, 552 (2005)(quoting NRS 34.160).

^{24 9} NRS 34.320

¹⁰ NRS 34.020; NRS 34.170; NRS 34.330

¹¹ See Cheung, 124 P. 3d at 552.

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pregnancy. There is an urgent and strong necessity for a remedy plus a gross miscarriage of justice will occur if this petition is not granted.¹² Even if the order were appealable, should the District Court decide to order a forced abortion on Elisa, then the pregnancy will be terminated before the appeal could be heard.

Absent a clear abuse of discretion this Honorable Court will not overrule a District Court, which has been granted broad powers of discretion.¹³ Here, the Honorable Egan Walker acted outside of his statutory authority, arbitrarily and capricious, in ordering the "status" hearing and the ensuing evidentiary hearings to determine if it should order a forced abortion on Elisa. Such actions by the District Court constitute a manifest abuse of discretion.

Since the Court, *sua sponte* and based upon ex parte "informal" communications, initiated the current proceedings, the Court failed to provide the Guardians and the Ward due process notice and a right to be heard as required by Nevada Statutes.¹⁴ The essential elements of procedural due process are adequate notice, a neutral decision-maker, an opportunity to present one's case, representation by an attorney, and a decision based on the record

¹² See State v. Babayan, 106 Nev. 155, 787 P. 2d 805 (1990; see also Jeep Corp. v. Dist. Ct., 98 Nev. 440, 652 P 2d. 244 (1983).

¹³ See Primm v. Lopes, 109 Nev. 502, 504, 856 P 2d. 103, 104 (1993).

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with a statement of reasons for the decision.¹⁵ Fundamental requirement of due process is an opportunity to be heard at meaningful time and in meaningful manner.¹⁶

A fundamental requirement of due process of law in any proceeding which is to be accorded finality is notice reasonably calculated under all the circumstances to apprise interested parties of the pendency of the action and afford them an opportunity to present their objections; and the notice must be of such nature that it reasonably conveys the required information, and must afford a reasonable time for those interested to make their appearance.¹⁷

NRS Chapter 159 requires that an interested party petition the court for relief. If the Ward's life in danger, there remains a statutory mechanism to get the [c]ourt involved. Even in life threatening situations involving children, the

¹⁵ See Mullane v. Central Hanover Bank & Trust, 339 U.S. 306, 314, 70 S.Ct. 652, 94 L.Ed. 865 (1950).

See Mathews v. Eldridge, 424 U.S. 319, 96 S.Ct. 893, 47 L.Ed.2d 18 (1976). See Mullane at 314; the fundamental requisite of due process is the opportunity to be heard. See Browning v. Dixon, 114 Nev. 213, 954 P. 2d 741 (1998) (Citing Mullane v. Central Hanover Bank & Trust Co., 339 U.S. 306, 314, 70 S.Ct. 652, 657, 94 L.Ed. 865 (1949) "This right to be heard has little reality or worth unless one is informed that the matter is pending and can choose for himself whether to appear or default, acquiesce or contest ... An elementary and fundamental requirement of due process in any proceeding which is to be accorded finality is notice reasonably calculated, under all the circumstances, to apprise interested parties of the pendency of the action and afford them an opportunity to present their objections.")

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Statutes and the Court still require compliance and due process to obtain emergency guardianship to authorize emergency medical care. 18

The District Court lacks jurisdiction to order a status conference and evidentiary hearing to decide whether Elisa should undergo a forced abortion. Under Nevada Law, only the duly appointed guardian may exercise the right to consent to a medical procedure for the ward. Once a guardian is appointed in accordance with the requirements of NRS Chapter 159, the guardian has broad authority and responsibility. Namely, NRS 159.079, provides for the following general functions and powers of a guardian of a person:

- 1. Except as otherwise ordered by the court, a guardian of the person has the care, custody and control of the person of the ward, and has the authority and, subject to subsection 2, shall perform the duties necessary for the proper care, maintenance, education and support of the ward, including, without limitation, the following:
- (a) Supplying the ward with food, clothing, shelter and all incidental necessaries, including locating an appropriate residence for the ward.
- (b) Authorizing medical, surgical, dental, psychiatric, psychological, hygienic or other remedial care and treatment for the ward.
- (c) Seeing that the ward is properly trained and educated and that the ward has the opportunity to learn a trade, occupation or profession.
- 2. In the performance of the duties enumerated in subsection 1 by a guardian of the person, due regard must be given to the extent of the estate of the ward. A guardian of the person is not required to incur expenses on behalf of the ward except to the extent that the estate of the ward is sufficient to reimburse the guardian.
- 3. A guardian of the person is the ward's personal representative for purposes of the Health Insurance Portability and Accountability Act of 19961, Public Law 104-191, and any applicable regulations. The guardian of the person has authority to obtain information from any

¹⁸ See In The Matter of the Guardianship of L.S and H.S., Minor Wards, 120 Nev. 157, 87 P.3d 521 (2004).

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government agency, medical provider, business, creditor or third party who may have information pertaining to the ward's health care or health insurance.

(emphasis added)

Nothing in NRS Chapter 159 requires the guardian to seek permission from the Court to make health care decisions for the Ward, including the very personal health care decision regarding whether to carry a pregnancy to term or not. NRS Chapter 159 leaves the decisions regarding health care, including pregnancy, to the guardian's sole discretion.

Moreover, there are no statutes that give this Court or Washoe County the authority to compel Elisa to have an abortion. Again, such decisions are left to the sound discretion of the duly appointed guardian(s).²⁰

There are no statutes or cases that allow an "informal" ex parte communication to the Court to serve as a pre-text to compel a "status hearing"

The only limitations to a Guardian's authority regarding health care decisions are decisions involving "experimental medical, biomedical or behavioral treatment of a ward" or "sterilization of a ward" or "the participation of a ward in any biomedical or behavioral experiment." NRS 159.0805(1).

²⁰ By comparison, if the Guardians decided Elisa should have an abortion or they had decided to allow Elisa to use contraception and Washoe County Social Services had moral and ethical concerns about contraception or the efficacy of an abortion, neither Washoe County nor this Court would have authority to prohibit the Guardians from allowing Elisa from using contraception or undergoing an abortion. Similarly, neither Washoe County nor this Court has the authority to prohibit the Guardians from allowing Elisa to carry her pregnancy to term.

to call into question the decisions of a duly appointed guardian of an adult ward. If Washoe County Social Services had questions about Elisa's health and welfare and the Guardians' decisions related thereto, Washoe County Social Services was required to follow the procedures set forth in NRS Chapter 159. Specifically, Washoe County was required to file a "Petition for Termination or Modification of Guardianship." In this regard, the statute sets forth what must be contained in the Petition:

- 1. A ward, the guardian or another person may petition the court for the termination or modification of a guardianship. The petition must state or contain:
- (a) The name and address of the petitioner.
- (b) The relationship of the petitioner to the ward.
- (c) The name, age and address of the ward, if the ward is not the petitioner, or the date of death of the ward if the ward is deceased.
- (d) The name and address of the guardian, if the guardian is not the petitioner.
 - (e) The reason for termination or modification.
 - (f) Whether the termination or modification is sought for a guardianship of the person, of the estate, or of the person and estate.
 - (g) A general description and the value of the remaining property of the ward and the proposed disposition of that property.
 - 2. Upon the filing of the petition, the court may appoint an attorney to represent the ward if:
 - (a) The ward is unable to retain an attorney; and
 - (b) The court determines that the appointment is necessary to protect the interests of the ward.
 - 3. The petitioner has the burden of proof to show by clear and convincing evidence that the termination or modification of the guardianship of the person, of the estate, or of the person and estate is in the best interests of the ward.

4. The court shall issue a citation to the guardian and all interested persons requiring them to appear and show cause why termination or modification of the guardianship should not be granted.

5. If the court finds that the petitioner did not file a petition for termination or modification in good faith or in furtherance of the best interests of the ward, the court may:

(a) Disallow the petitioner from petitioning the court for attorney's fees

from the estate of the ward; and

(b) Impose sanctions on the petitioner in an amount sufficient to reimburse the estate of the ward for all or part of the expenses and for any other pecuniary losses which are incurred by the estate of the ward and associated with the petition.

Alternatively, if Washoe County Social Services believes Mr. and Mrs.

Bauer should be removed as duly appointed Guardians of Elisa, they must

submit a "Petition for Removal" that states with particularity the reasons the

Guardians should be removed and show cause for removal. NRS 159.1853.

Cause for Removal may include one of the following conditions:

(a) The guardian has become mentally incompetent, unsuitable or otherwise incapable of exercising the authority and performing the duties of a guardian as provided by law;

(b) The guardian is no longer qualified to act as a guardian pursuant to

NRS 159.059;

- (c) The guardian has filed for bankruptcy within the previous 5 years;
- (d) The guardian of the estate has mismanaged the estate of the ward;
- (e) The guardian has negligently failed to perform any duty as provided by law or by any order of the court and:
- (1) The negligence resulted in injury to the ward or the estate of the ward; or
 - (2) There was a substantial likelihood that the negligence would result in injury to the ward or the estate of the ward;
- (f) The guardian has intentionally failed to perform any duty as provided by law or by any lawful order of the court, regardless of injury;
- (g) The best interests of the ward will be served by the appointment of another person as guardian; or

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(h) The guardian is a private professional guardian who is no longer qualified as a private professional guardian pursuant to NRS 159.0595.

NRS 159.185(1).

Notably, of the enumerated conditions for removal under the foregoing statute, none of the conditions include a moral disagreement about health care decisions being made by the Guardian.

In this case, Washoe County Social Services disregarded and completely circumvented the established procedures for challenging the authority and decisions of Mr. and Mrs. Bauer regarding Elisa's health and welfare.

In accordance with the forgoing, Petitioners respectfully request this Honorable court for a Writ of Mandamus or, in the alternative, a Writ of Prohibition directing District Court Judge Egan Walker to dismiss the action commenced on October 16, 2012 because he lacks statutory authority to conduct such proceedings and a directing District Court Judge to halt proceedings to determine if the Ward, Elizabeth Elaine Bauer should be forced to undergo an abortion because he does not have authority to make such decisions.

E. Stay Pending Appeal

In deciding whether to issue a stay, the Nevada Supreme Court generally considers the following factors:

(1) Whether the object of the appeal or writ petition will be defeated if the stay is denied;

(2) Whether Petitioner/petitioner will suffer irreparable or serious injury if the stay is denied;

- (3) Whether respondent/real party in interest will suffer irreparable or serious injury if the stay is granted; and
- (4) Whether Petitioner/petitioner is likely to prevail on the merits in the appeal or writ petition.

See NRAP 8(c); Kress v. Corey, 65 Nev. 1, 189 P.2d 352 (1948).

1. The Object Of Petitioners' Writ of Mandamus/Prohibition Will Be Defeated And, Perhaps, Mooted If A Stay Does Not Issue.

While Petitioners' appeal is pending, the District Court is presiding over "evidentiary" proceedings he does not have statutory authority to conduct in an effort to decide. These proceedings are scheduled for November 1, 2012, November 6, 2012 and November 13, 2012. The District Court has made it clear that it wants to make a decision on:

- (a) Whether Elisa has the mental capacity to understand the risks of pregnancy and whether she is competent to make a decision about carrying her unborn child to term;
- (b) If Elisa had the mental capacity to understand the risks of her pregnancy, would she decide to carry the pregnancy to term or would she elect to have an abortion?

If a stay is not granted, the Court will continue to conduct rogue proceedings and decide issues for which the Court has no statutory authority to consider and decide. Such a circumstance demonstrates a blatant disregard for the provision of NRS Chapter 159 and the rights of Mr. and Mrs. Bauer and Elisa.

2. Petitioners Will Be Irreparably And Seriously Harmed If A Stay Is Not Granted Because The District Court Will Decide On Whether To Force Elisa To Have An Abortion Before This Honorable Court has an Opportunity To Hear And Decide On Whether To Grant A Writ.

The District Court Judge's actions have been highly irregular and unpredictable in this matter. In this regard, the District Court Judge has essentially declared that he is a law unto himself and that he has "inherent" authority to drag the Guardians and Elisa into Court, usurp their statutory and Constitutional authority to make a personal health care decision about Elisa's pregnancy, and that he intends to "substitute" Elisa's judgment to compel her to have an abortion. To this end, the District Court has instituted expedited proceedings in order to make a decision on this matter within the next two to three weeks. Unless this Honorable Court grants a stay, the Petitioner's will be irreparably harmed because they will have been forced to participate in unlawful rogue proceedings that may result in a decision to abort Elisa's baby over their objection and against their statutory right to make these decisions on

their own before the Supreme Court has heard the merits of their Writ and decided whether a writ will be issued.

3. Respondents Will Not Be Irreparably Harmed Or Seriously Injured If A Stay Is Granted.

The State of Nevada, District Court and Washoe County will not be harmed in any way if a stay is granted. In fact, a stay will prevent State of Nevada, District Court and Washoe County from doing further violence to the statutory requirements under NRS Chapter 159. In essence, a stay will prevent the State, Court and County from further harming itself.

4. Petitioners Are Likely To Succeed On The Merits Of Their Appeal.

Petitioners have filed the within Petition for a Writ of Mandamus/Prohibition and are requesting that the Nevada Supreme Court to:

- a. An Order directing District Court Judge Egan Walker to dismiss the action commenced on October 16, 2012; and
- b. An Order directing District Court Judge to halt proceedings to determine if the Ward, Elizabeth Elaine Bauer should be forced to undergo an abortion.

Petitioners contend that, when this Honorable fully considers their Writ, they will succeed on the merits and a Writ will be issued.

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III.

CONCLUSION

In accordance with the foregoing, Petitioners respectfully request that the Nevada Supreme Court enter an order granting an emergency stay that will prevent District Court Judge Egan Walker from continuing to commence proceedings that he has no authority to initiate or preside over in an effort to decide whether Elisa should be compelled to have an abortion against her will and the will of her Guardians and Parents, Mr. and Mrs. Bauer, pending a decision on the Writ of Mandamus/Prohibition.

DATED this ____ day of November, 2012.

Guinasso Law, Ltd.

By

JASON D. GUINASSO, ESQ.

NV Bar No.: 8478

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ATTORNEY'S CERTIFICATE OF COMPLIANCE

I hereby certify that I have read this Emergency Motion for Stay, and to the best of my knowledge, information, and belief, it is not frivolous or interposed for any improper purpose. I further certify that this motion complies with all applicable Nevada Rules of Appellate Procedure. I understand that I may be subject to sanctions in the event that the accompanying brief is not in conformity with the requirements of the Nevada Rules of Appellate Procedure.

Dated this _____ day of November, 2012.

Jason D. Guinasso, Esq. Nevada Bar No. 8478 Guinasso Law, Ltd.

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Attorney for William Bauer and Amy

Bauer

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AFFIRMATION

The undersigned does hereby affirm that the **EMERGENCY MOTION**

FOR STAY PENDING APPEAL FILED UNDER NRAP 27(e):

☐ Does not contain the social security number of any person.

-OR-

☐ Contains the social security number of a person as required by:

A. A specific state or federal law, to wit:

-or-

B. For the administration of a public program or for an application for a federal or state grant.

DATED this _____ day of November, 2012.

Jason D. Guinasso, Esq.

Attorney for William Bauer and Amy Bauer

CERTIFICATE OF SERVICE

I am a resident of the State of Nevada, over the age of eighteen years,

and not a party to the within action. My business address is 190 W. Huffaker Lane, Suite 402, Reno, Nevada, 89511.

On November <u>J</u>, 2012, I served the following:

EMERGENCY MOTION FOR STAY PENDING APPEAL FILED UNDER NRAP 27(e)

on the following in said cause as indicated below:

KAREN SABO	WILLIAM AND AMY BAUER
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299 SO. ARLINGTON AVENUE	FERNLEY, NV 89408
RENO, NV 89501	(VIA U.S. MAIL)
(VIA Ú.S. MAIL)	
MARY BOETSCH, ESQ.	DANIA REID, ESQ.
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RENO, NV 89520	RENO, NV 89511
(VIA U.S. MAIL)	(FILE)

I declare under penalty of perjury that the foregoing is true and correct.

Executed on November _____, 2012, at Reno, Nevada.